

NAME: _____

DELTA PROTECTION COMMISSION LAND USE AND RESOURCE MANAGEMENT PLAN UPDATE

*The Sacramento-San Joaquin Delta is a natural resource of statewide, national, and international significance, containing irreplaceable resources. It is the policy of the State to recognize, preserve, and protect those resources of the Delta for the use and enjoyment of current and future generations.
(Delta Protection Act of 1992)*



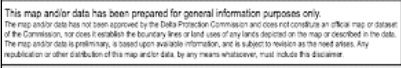
PROJECT LAUNCH

Wednesday, July 16, 2008, 5:30-9:00 PM

and

Monday, July 21, 2008, 5:30-9:00 PM





extremely popular for water-oriented recreation including fishing, boating, and water-skiing.

The information from this workshop will be used to develop a series of suggested revisions. The revisions will be considered at topic-specific workshops in August, 2008, and the draft Plan Update Commission review in the fall.

The Primary Zone of the Sacramento-San Joaquin Delta includes approximately 500,000 acres of waterways, levees and farmed lands extending over portions of five counties: Solano, Yolo, Sacramento, San Joaquin and Contra Costa. The rich peat soil in the central Delta and the mineral soils in the higher elevations support a strong agricultural economy.

The Delta lands have access to the fresh waters of the 1,000 miles of rivers and sloughs lacing the region. These waterways provide habitat for many aquatic species and the uplands provide year-round and seasonal habitat for amphibians, reptiles, mammals, and birds, including several rare and endangered species. The area is

AGENDA

DELTA PROTECTION COMMISSION LAND USE AND RESOURCE MANAGEMENT PLAN UPDATE PROJECT LAUNCH

WEDNESDAY, JULY 16, 2008, 5:30 PM TO 9:00 PM

Jean Harvey Community Center
14273 River Road, Walnut Grove, CA

#	Time	Item
1	5:30 PM	Welcome, Greetings, Agenda and Ground Rules
2	5:40	The 2008 Update Process <ul style="list-style-type: none">• What's changed since 1995, including Delta initiatives and General Plan updates• Strategic aims• Public involvement opportunities• Is this the right time?
3	6:10	Scoping Session I <ul style="list-style-type: none">• Land Use & Development• Utilities and Infrastructure
4	6:55	Group Reports
5	7:15	<i>break</i>
6	7:30	Scoping Session II <ul style="list-style-type: none">• Levees (incl. Emergency Response & Planning)• Marine Patrol & Boater Safety• New Plan Elements
7	8:25	Group Reports
8	8:50	Next Steps and Thank You <ul style="list-style-type: none">• July 21 – Second half• Topical Workshops in August• Draft Update Timeline
9	9:00	ADJOURN

WORKSHOP GROUND RULES

There will be many opportunities for meeting participants to engage group discussion. Participants are asked to subscribe to several key agreements to allow for productive outcomes.

USE COMMON CONVERSATIONAL COURTESY

Don't interrupt; use appropriate language, no third party discussions, etc.

ALL IDEAS AND POINTS OF VIEW HAVE VALUE

During these meetings you may hear something you do not agree with or you think is "silly" or "wrong." Please remember that the purpose of the forum is to share ideas. All ideas have value in this setting. The goal is to achieve understanding. Simply listen, you do not have to agree, defend or advocate.

HONOR TIME

We have an ambitious agenda, in order to meet our goals it will be important to follow the time guidelines given by the facilitator.

HUMOR IS WELCOME

BUT humor should never be at someone else's expense.

BE COMFORTABLE

Please feel help yourself to refreshments or take personal breaks. If you have other needs please let a facilitator know.

OTHER?

SPELLING DOESN'T COUNT

Research indicates that writing on a vertical surface (like blackboards or flipcharts) actually increases the number of spelling errors.

CELL PHONE COURTESY

Most of the participants have demanding responsibilities outside of the meeting room. We ask that these responsibilities be left at the door. Your attention is needed for the full meeting. Please turn cell phones, or any other communication item with an on/off switch to "silent." If you do not believe you will be able to participate fully, please discuss your situation with one of the facilitators.

USE THE MICROPHONE

We are in a large room with varying acoustics. Please use a microphone so that others can hear you.

AVOID EDITORIALS

It will be tempting to analyze the motives of others or offer editorial comments. Please talk about YOUR ideas and thoughts.



WORKING IN GROUPS

You will spend most of the meeting working in groups. As a group you will be asked to analyze or develop ideas, keep track of the issues you develop then make a report to the larger group. Each group will need:

Facilitators/ Leaders: DPC Staff or Facilitators will be available to work with most of the groups. In the event staff is not available, one or more members should ensure that the group stays with the assigned task and that all participants have an opportunity to share ideas. This person and all group members should ensure use of the ground rules.

Recorder: Ideas will be shared on flipcharts. Information from the charts will be used to make reports AND used later to transcribe the proceedings of the meeting. Ask the staff if you need help with this. For each set of questions please:

- Put Table # and Page # on each sheet
- Note the issue being addressed
- Prepare Summary Sheet for the reporter

Reporter: Someone will report on behalf of the full group.

- Will summarize table conclusions from Flip Charts
- Should not be a facilitator or staff
- Must speak into microphone
- Limit presentation to time allotted by Large Group Facilitator



Time Keeper: All activities will involve specific blocks of time. In order to complete tasks, one group member needs to keep track of time.

Personal Worksheets: In addition to the group notes, you may wish to make more in-depth individual or organizational comments. Extra workbooks will be available in each group to do this. These may also be turned in at the end of the session. If you are willing to include your name and contact information, it will help the person preparing the notes in the event they have questions.

SMALL GROUP WORKSHEETS

Part 1A – Land Use




Time: Now _____ **Time to End work** _____
on Part 1A Worksheet: _____ Total Time Available for Part 1: _____

Plan Sections

The current Plan has nine sections dealing with the following topics:

1. Environment
2. Utilities and Infrastructure
3. **Land Use**
4. Agriculture
5. Water
6. Recreation and Access
7. Levees
8. Marine Patrol, Boater Education, and Safety Programs
9. Implementation

Plan Goals

1. Protect, maintain, enhance and restore Delta qualities including:
 -  agriculture
 -  wildlife habitat
 -  recreational activities
2. Assure orderly, balanced conservation and development of Delta land resources.
3. Improve flood protection by structural and nonstructural means to ensure an increased level of public health and safety.

Welcome to your group. Take a minute to meet those you will be working with. The information you need for Part 1A is on this page and page 7.

The Delta Protection Commission (DPC) Land Use and Resource Management Plan describes the needs and goals for the Delta and a statement of the policies, standards, and elements. During this section you will focus on the Land Use Element.

Land Use Element Goals: *Protect the unique character and qualities of the Primary Zone by preserving the cultural heritage and strong agricultural base of the Primary Zone. Direct new residential, commercial, and industrial development within the existing communities as currently designated and where appropriate services are available.*

This Plan seeks to retain the existing land use patterns in the Primary Zone--extensive agriculture lands serviced by the existing communities. While agricultural support facilities can be constructed in the agricultural areas, other future growth and development should be directed to the sites in the existing communities which were so designated as of January 1, 1992.

As an individual review the goals on this page and policies on Page 7. Thinking about the Land Use & Development Policies, as a group spend about 12-15 minutes sharing your answers to Question 1, then move to the Part 1B Worksheet on page 8.

Q1. The Land Use Policies should provide directions that result in achieving the Plan Goals. As part of the 2008 update, what if anything would you add, subtract or change in the Land Use Goals and/or Policies?

1995 Land Use Policies

- 1.** The rich cultural heritage and strong agricultural base of the Delta shall be preserved and recognized in public/private facilities, such as museums within the existing communities.
- 2.** Local government General Plans and zoning codes shall continue to strongly promote agriculture as the primary land use in the Primary Zone; recreation land uses shall be supported in appropriate locations and where the recreation uses do not conflict with agricultural land uses or other beneficial uses, such as waterside habitat. County plans and ordinances may support transfer of development rights, lot splits with no increase in density, and clustering to support long-term agricultural viability and open space values of the Primary Zone. Clustering is intended to support efficient use of agricultural lands, not to support new urban development in the Primary Zone. Local governments shall specifically indicate when, how, and why these options would be allowed in the Primary Zone.
- 3.** New residential, recreational, commercial, or industrial development shall ensure that appropriate buffer areas are provided by those proposing new development to prevent conflicts between any proposed use and existing agricultural use. Buffers shall adequately protect integrity of land for existing and future agricultural uses. Buffers may include berms and vegetation, as well as setbacks of 500 to 1,000 feet.
- 4.** New non-agricultural residential development, if needed, shall be located within the existing Primary Zone communities where support infrastructure and flood protection are already provided.
- 5.** Local government general plans shall address criteria under which general plan amendments in the Primary Zone will be evaluated. Proposed amendments to local government general plans for areas in the Primary Zone shall be evaluated in terms of consistency of the overall goals and program of the Delta Protection Commission.
- 6.** Subsidence control shall be a key factor in evaluating land use proposals.
- 7.** Structures shall be set back from levees and areas which may be needed for future levee expansion.
- 8.** Local government policies regarding mitigation of adverse environmental impacts under the California Environmental Quality Act may allow mitigation beyond county boundaries, if acceptable to reviewing fish and wildlife agencies, for example in approved mitigation banks. Mitigation in the Primary Zone for loss of agricultural lands in the Secondary Zone may be appropriate if the mitigation program supports continued farming in the Primary Zone.
- 9.** The implementation of the policies contained in the resource management plan shall not be achieved through the exercise of the power of eminent domain unless requested by the landowner.

SMALL GROUP WORKSHEETS

Part IB –Utilities & Infrastructure Policies




Time: Now _____ **Time to End work**
on Part 1 Worksheets: _____ **Total Time Available:** _____

Plan Sections

The current Plan has nine sections dealing with the following topics:

1. Environment
2. **Utilities and Infrastructure**
3. Land Use
4. Agriculture
5. Water
6. Recreation and Access
7. Levees
8. Marine Patrol, Boater Education, and Safety Programs
9. Implementation

Plan Goals

1. Protect, maintain, enhance and restore Delta qualities including:
 -  agriculture
 -  wildlife habitat
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The information you need for Part 1B is on this page and page 9.

Due to the Delta's location between major population areas, its unique resources, especially water and natural gas, and its flat terrain and general lack of development, the Delta has high value as a utility and transportation corridor. During this section you will focus on the Utilities and Infrastructure Plan Element.

Element Goals: *Protect the Delta from excessive construction of utilities and infrastructure facilities, including those that support uses and development outside the Delta. Where construction of new utility and infrastructure facilities is appropriate, ensure the impacts of such new construction on the integrity of levees, wildlife, and agriculture are minimized.*

As an individual review the goals on this page and policies on Page 9.
As a group spend about 12-15 minutes sharing your answers to Question 2.

Q2. The Utilities & Infrastructure Policies should provide directions that result in achieving the Plan Goals. As part of the 2008 update, what if anything would you add, subtract or change in the Utilities & Infrastructure Goals or Policies?

1995 Utilities & Infrastructure Policies

- 1.** Impacts associated with construction of transmission lines and utilities can be mitigated by locating new construction in existing utility or transportation corridors, or along property lines, and by minimizing construction impacts. Before new transmission lines are constructed, the utility should determine if an existing line has available capacity. To minimize impacts on agricultural practices, utility lines shall follow edges of fields. Pipelines in utility corridors or existing rights-of-way shall be buried to avoid adverse impacts to terrestrial wildlife. Pipelines crossing agricultural areas shall be buried deep enough to avoid conflicts with normal agricultural or construction activities. Utilities shall be designed and constructed to minimize any detrimental effect on levee integrity or maintenance.
 - 2.** New houses built in the Delta agricultural areas shall continue to be served by independent potable water and wastewater treatment facilities. Uses which attract a substantial number of people to one area, including any expansions to the Delta communities, recreational facilities or businesses, shall provide adequate infrastructure improvements or pay to expand existing facilities, and not overburden the existing limited community resources. New or expanded construction of wastewater disposal systems shall ensure highest feasible standards are met, as determined by the local governing body. Independent treatment facilities shall be monitored to ensure no cumulative adverse impact to groundwater supplies.
 - 3.** New sewage treatment facilities (including storage ponds) and new areas for disposal of sewage effluent and sewage sludge shall not be located within the Delta Primary Zone. The Rio Vista project, as described in the adopted Final Environmental Impact Report for such project, and the Ironhouse Sanitary District use of Jersey Island for disposal of treated wastewater and biosolids are exempt from this policy.
 - 4.** High groundwater tables and subsiding soil make the Delta an inappropriate location for solid waste disposal. Generation of waste shall be minimized through recycling programs for metals, glass, paper, cardboard, and organic materials. Recycling depots for these materials shall be located in central locations to serve Delta residents, visitors, and businesses.
 - 5.** Surface transportation in the Delta can be dangerous and congested. Roads within the Delta shall be maintained to serve the existing agricultural uses and supporting commercial uses, recreational users, and Delta residents. Where possible, commuter traffic and through traffic should be directed to surrounding highways and freeways, or minimized through programs which promote carpools, buses or trains.
 - 6.** Air transportation in the Delta shall be allowed to continue to serve Delta residents and agriculture-related businesses. Due to subsidence, transmission lines, high winds, fog, and high raptor and waterfowl use, the Primary Zone is not an appropriate location for new or expanded general aviation airports.
 - 7.** Operation of draw and swing bridges shall balance needs of land and water traffic. Commercial vessels and emergency road traffic shall have right-of-way over other traffic.
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IT IS TIME TO TELL THE OTHER GROUPS WHAT YOU HAVE BEEN TALKING ABOUT.

- Pick your reporter/ spokesperson.
- Spend about 5 minutes putting together a 2-minute presentation.
- Remember to mark your flip charts and complete a group worksheet.

SMALL GROUP WORKSHEETS

Part 2A –Levees Policies




Time: Now _____ **Time to End work**
on Part 2 A Worksheets: _____ **Total Time Available:** _____

Plan Sections

The current Plan has nine sections dealing with the following topics:

1. Environment
2. Utilities and Infrastructure
3. Land Use
4. Agriculture
5. Water
6. Recreation and Access
- 7. Levees**
8. Marine Patrol, Boater Education, and Safety Programs
9. Implementation

Plan Goals

1. Protect, maintain, enhance and restore Delta qualities including:
 -  agriculture
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The information you need for Part 2A is on this page and page 11.

Constructed levees are the key physical element which create and maintain the Delta as we know it today, allowing draining of the low-lying lands for agriculture. The levees protect human life and existing structures from flooding, define channels used for commercial navigation, create the Yolo Bypass, part of a regional flood control project, protect the upland habitat areas on the islands, and protect Delta water quality. During this section you will focus on the Levees Plan Element.

Element Goals: *Support the improvement and long-term maintenance of Delta levees by coordinating permit reviews and guidelines for levee maintenance. Develop a long-term funding program for levee maintenance. Protect levees in emergency situations. Give levee rehabilitation and maintenance the priority over other uses of levee areas.*

As an individual review the goals on this page and policies on Page 11. As a group spend about 12-15 minutes sharing your answers to Question 3, then move to page 12.

Q3. The Levees Policies should provide directions that result in achieving the Plan Goals. As part of the 2008 update, what if anything would you add, subtract or change in the Levees Goals or Policies?

Levees Policies from 1995 Plan

1. Local governments shall ensure that Delta levees are maintained to protect human life, to provide flood protection, to protect private and public property, to protect historic structures and communities, to protect riparian and upland habitat, to promote interstate and intrastate commerce, to protect water quality in the State and federal water projects, and to protect recreational use of the Delta area. Delta levee maintenance and rehabilitation shall be given priority over other uses of the levee areas. To the extent levee integrity is not jeopardized, other uses, including support of vegetation for wildlife habitat, shall be allowed.

2. If levee guidelines are needed, local governments shall adhere to guidelines for federal and local levee maintenance and construction at a minimum as stipulated in the Flood Hazard Mitigation Plan guidelines developed by California Office of Emergency Services and the Federal Emergency Management Agency in the 1987 agreement, and set longer term goals of meeting Public Law 84-99 (Emergency Rehabilitation of Flood Control Works or Federally Authorized Coastal Protection Works), standards administered by the Corps of Engineers. If vegetation standards are needed, local governments shall adopt the adopted vegetation guidelines, which promote native grasses and limited vegetation on specific areas of the levee.

3. Through flood ordinances based on Flood Emergency Management Act model ordinances, developed by the International Conference of Building Officials and included in the Uniform Building Code, local governments shall carefully and prudently carry out their responsibilities to regulate new construction within flood hazard areas to protect public health, safety, and welfare. Increased flood protection shall not result in densities beyond those allowed under zoning and general plan designations in place on January 1, 1992, for lands in the Primary Zone.

4. Local governments shall ensure that existing programs for emergency levee repair should be strengthened and better coordinated between local, State, and federal governments and shall include: interagency agreements and coordination; definition of an emergency; designation of emergency funds; emergency contracting procedures; emergency permitting procedures; and other necessary elements.

5. Local governments shall use their authority to control levee encroachments that are detrimental to levee maintenance.

SMALL GROUP WORKSHEETS

Part 2B –Marine Patrol and Boater Education and Safety




Time: Now _____	Time to End work on Part 1 Worksheets: _____	Total Time Available: _____
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Plan Sections

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- 8. Marine Patrol, Boater Education, and Safety Programs**
9. Implementation

Plan Goals

1. Protect, maintain, enhance and restore Delta qualities including:
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The information you need for **Part 2B** is on this page and page 13.

Existing marine patrol services are provided primarily by the Delta County Sheriffs Departments, the Cities of West Sacramento and Sacramento (located in the Secondary Zone), and to a more limited extent, the Coast Guard, the Department of Fish and Game (DFG), and the Department of Parks and Recreation (DPR). While the DFG and DPR wardens are peace officers, their assignments are directly related to their Departments' mandates. The single Coast Guard vessel stationed in Rio Vista provides limited "policing", but the Coast Guard is extremely active in providing boater assistance and education. During this section you will focus on the Marine & Boating Plan Element.

Unlike the other elements, this element does not have specific goals but instead attempts to address the inadequacies of service caused by lack of funds, multiple jurisdictions, and conflicting missions.

As an individual review the goals on this page and policies on Page 13. Thinking about the Policies, as a group spend about 10 minutes sharing your answers, then move to page 14.

Q4. The Marine and Boating Policies should provide directions that result in achieving the overall Plan Goals. As part of the 2008 update, what if anything would you add, subtract or change in the Goals or Policies?

1995 MARINE PATROL, BOATER EDUCATION AND SAFETY PROGRAM POLICIES

- 1.** Local governments that have or plan to have marine patrols shall possess adequate marine patrol equipment to ensure communication with other county marine patrols, with State patrols on Delta waters, and with the Coast Guard.
- 2.** Local governments that have marine patrols shall notify the Coast Guard when and where patrols are on the water.
- 3.** Local governments that have marine patrol units shall participate in at least one Coast Guard, or Delta Protection Commission sponsored meeting per year to coordinate with other Delta law enforcement programs to develop strategies for effective control, to discuss new laws and programs, and generally increase effectiveness and communication between the various marine patrol programs.
- 4.** Local governments that have or plan to have marine patrol, boater education, and/or safety programs shall develop methods for quick processing of intoxicated boat operators that would ensure that marine patrol staff remains on the water.
- 5.** Local governments that have or plan to have marine patrol services shall recognize towing of disabled vessels as a low priority activity and should develop relationships with volunteer groups or private vendors to provide such services.
- 6.** Local governments that have or plan to have marine patrol, boater education, and/or safety programs shall develop funding and implementation strategies to remove abandoned vessels from county waterways to avoid pollution of Delta waters and remove hazards to navigation.
- 7.** Local governments that have or plan to have marine patrol programs shall coordinate with Department of Fish and Game to provide support in enforcement of State hunting and fishing laws.
- 8.** Local governments that have or plan to have marine patrol programs shall provide adequate levels of marine patrol to ensure public health and safety on the waters of the Delta, taking into account funding available and the number of vessels moored in the Delta, launched into the Delta, and which travel into the Delta.
- 9.** Local governments that have or plan to have marine patrol, boater education, and/or safety programs shall identify problems and solutions surrounding crimes of environmental pollution which can be addressed by local governments. Local governments shall consider feasible solutions (additional pumpouts, dye tablets in holding tanks, rewards for observers, etc.).
- 10.** Local governments that have or plan to have marine patrol, boater education, and/or safety programs shall implement or support education and safety programs to address local, state, and federal laws aimed especially at personal water craft operators and means to encourage attendance at such programs.
- 11.** Local governments that have or plan to have boater education programs shall implement or support boater education programs to address local, State, and federal laws and means to encourage attendance at such programs.
- 12.** Local governments that have or plan to have marine patrol programs shall encourage and coordinate with volunteer programs within their jurisdiction as a way to supplement human resources on the Delta waterways.
- 13.** Local governments that have or plan to have marine patrol programs shall ensure that adequate funds are reserved for marine patrol services. Sources could include: reservation of existing funds such as vessel property tax, launch ramp fees, fines collected from violators, county share of Fish and Game Code violation fines, and possible funds generated from rental houseboats, boats or personal watercraft, or from marina berths.

SMALL GROUP WORKSHEETS

Part 2C –NEW TOPICS




Time: Now _____	Time to End work on Part 1 Worksheets: _____	Total Time Available: _____
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Plan Sections

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Plan Goals

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In September 1992, the California Legislature declared that the Sacramento-San Joaquin Delta, consisting of approximately 738,000 acres, is a natural resource of statewide, national, and international significance, containing irreplaceable resources. It is the policy of the State to recognize, preserve, and protect those resources for the use and enjoyment of current and future generations.

Since preparation of the original Management plan 13 years ago in 1995, a number of significant events have occurred. Issues such as climate change, flood risk and invasive species have created new pressures. In addition, new information about the state of the Delta, Delta Vision (a major initiative of the Governor) and several other initiatives have prompted new interest in updating the Delta Management Plan. Policy makers are also revisiting the overall structure of Delta governance.

As an individual review the goals on this page and Question 5 below.
As a group spend about 10 minutes sharing your answers.

Q5. The Management Plan Elements should provide directions that result in achieving the overall Plan Goals. As part of the 2008 update, what if anything would you add, subtract or change in the Goals or Elements?

IT IS TIME TO TELL THE OTHER GROUPS WHAT YOU HAVE BEEN TALKING ABOUT.

- Pick your reporter/ spokesperson.
- Spend about 5 minutes putting together a 2-minute presentation.
- Remember to mark your flip charts and complete a group worksheet.